

**EKURHULENI METROPOLITAN MUNICIPALITY  
COUNCIL MEETING  
2016-01-28**

**ITEM A-F (13-2016)**

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**SDBIP, CAPITAL AND OPERATING ADJUSTMENTS BUDGET FOR 2015/2016**

**PURPOSE**

To recommend adjustments to be made to the 2015/2016 SDBIP, Capital and Operating Budgets of Council.

**STRATEGIC OBJECTIVE**

Promoting good governance

**WARDS AFFECTED**

All wards

**IDP LINKAGE**

Good Governance.

**EXECUTIVE SUMMARY**

Section 28 of the Municipal Finance Management Act deals with adjustments budgets. In terms of the Act, an adjustments budget is intended to do the following:

Sub-Section 2

- a) *Must adjust the revenue and expenditure estimates downwards if there is material under-collection of revenue during the current year*
- b) *May appropriate additional revenues that have become available over and above those anticipated in the annual budget, but only to revise or accelerate spending programmes already budgeted for*
- c) May, within a prescribed framework, authorise unforeseeable and unavoidable expenditure recommended by the mayor of the municipality
- d) *May authorise the utilisation of projected savings in one vote towards spending under another vote*
- e) May authorise the spending of funds that were unspent at the end of the past financial year where the under-spending could not reasonably have been foreseen at the time to include projected roll-overs when the annual budget for the current year was approved by the council
- f) May correct any errors in the annual budget; and
- g) May provide for any other expenditure within a prescribed framework

Cognisance should also be taken of the requirements as set out in Chapter 4 of the Municipal Budget and Reporting Regulations, which addresses the following principles:

- Section 21: Formats of adjustment budget
- Section 22: Funding of adjustment budget
- Section 23: Timeframes for tabling of adjustment budget
- Section 24: Submission of tabled adjustment budget
- Section 25: Approval of adjustment budget
- Section 26: Publication of approved adjustment budget

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Section 27: Submission of approved adjustment budget

**The following Annexures are provided:**

- Adjustments of the Capital Budget (Annexure A)
- Adjustments of the Operating Budget (Annexure B)
- Adjustment of the SDBIP (Annexure C)
- Amended NT schedules (Annexure D)

**DISCUSSION**

All departments submitted their respective requests for adjustments of the Capital and Operating budget and the SDBIP to the Finance Department and Strategy and Corporate Planning Department.

The various requests were considered by the IDP, Budget, Assets and Liability Committee (IBALCO) and subsequently presented to the Budget Steering Committee. The Budget Steering Committee held numerous meetings between December 2015 and January 2016 to analyse and scrutinise proposed adjustments and to finalise the adjustments.

In terms of the report on the key deadlines of the budget process for the coming financial year, as approved in August 2015 by Council, the adjustment budget have to be considered and approved by Council in January 2016.

Legislation also prescribed that the adjustment budget has to be approved by not later than the end of February of each financial year.

**ADJUSTMENTS TO THE CAPITAL BUDGET**

The actual **Capital Expenditure** for the **2<sup>nd</sup> quarter** of the 2015/16 financial year is **R1.3 billion**, which represents a spending of **27.80%** of the total capital budget of R4.677 billion. It is important to note that the outstanding commitments at the end of December 2015 amounted to R305 million. The actual expenditure plus commitments for the first quarter amounts to **R1.6 billion**, which represents **34.33%** of the Capital Budget.

The following table reflects the comparative spending for the 2<sup>nd</sup> Quarter:

FY	Budget	Actual Expenditure	% of Budget
11/12	2,421,390,845	563,271,869.56	23.26%
12/13	2,757,611,531	547,582,980.53	19.86%
13/14	3,027,227,384	1,016,299,073.45	33.57%
14/15	3,963,168,528	788,242,915.24	19.89%
15/16	4,677,512,484	1,300,553,021.86	27.80%

The spending level of 27.80% is significantly higher when compared with the same period in 2014/15 which was 19.89%.

The proposed adjustments to the capital budget resulted in a reduction of R 30,451,079 of the Budget adjusted in August 2015.

The proposed adjustments budget is a combination of:

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- ❖ Re-allocations of funds between projects based on final bids amounts being known,
- ❖ Projects that were not sufficiently planned for and
- ❖ Budgets being re-scheduled over the MTREF period in line with the activity based project plans.(Roll overs)
- ❖ Refinanced projects

The total project list with detailed motivations (per project) for all of the recommended adjustments is attached as **Annexure A**. This list excludes all the projects where refinancing between sources is proposed. The Re-financed projects are discussed later in this report.

The proposed capital adjustment per department are summarised as per the table below:

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**DEPARTMENTAL SUMMARIES FOR CAPEX ADJUSTMENT**

<b>Department</b>	<b>2015/16 Budget (Post August)</b>	<b>Exp incl. commitments (as at 31 Dec 2015)</b>	<b>% Spent</b>	<b>Amount to be Reduced (Reductions) (-)</b>	<b>Additional amount requested (Additions) (+)</b>	<b>Net Adjustments</b>	<b>Budget after Adjustment</b>
Chief Operating Officer	630,000	276,470	43.88%	-	700,000	700,000	1,330,000
City Manager	1,230,000	1,196,068	97.24%		2,000,000	2,000,000	3,230,000
City Planning	4,400,000	1,115,591	25.35%			-	4,400,000
Communication and Brand Management	820,000	473,914	57.79%	-	-	-	820,000
Corporate Legal Services	1,400,000	885,669	63.26%	-	-	-	1,400,000
Customer Relations Management	37,208,651	11,235,420	30.20%		12,460,000	12,460,000	49,668,651
Disaster & Emergency Management Services	115,198,208	57,354,540	49.79%	(10,933,136)	-	(10,933,136)	104,265,072
Economic Development	76,000,000	20,475,806	26.94%			-	76,000,000
EMPD	74,595,000	55,992,752	75.06%	(3,400,000)	7,700,000	4,300,000	78,895,000
Energy	529,760,000	230,927,636	43.59%	(86,000,000)	61,000,000	(25,000,000)	504,760,000
Environmental Resources Management	153,042,626	63,305,733	41.36%	(10,035,000)	14,064,916	4,029,916	157,072,542
EPMO	3,180,000	1,366,202	42.96%			-	3,180,000
Executive Office	2,913,000	384,552	13.20%	(1,481,647)	-	(1,481,647)	1,431,353

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<b>Department</b>	<b>2015/16 Budget (Post August)</b>	<b>Exp incl. commitments (as at 31 Dec 2015)</b>	<b>% Spent</b>	<b>Amount to be Reduced (Reductions) (-)</b>	<b>Additional amount requested (Additions) (+)</b>	<b>Net Adjustments</b>	<b>Budget after Adjustment</b>
Finance	9,951,000	6,048,864	60.79%			-	9,951,000
Fleet Management	14,510,855	8,979,854	61.88%	(1,595,780)	1,500,000	(95,780)	14,415,075
Health & Social Development	106,207,171	55,331,723	52.10%	(16,238,000)	22,820,000	6,582,000	112,789,171
Human Resources Management & Development	1,030,000	806,129	78.26%			-	1,030,000
Human Settlements	594,136,900	45,816,749	7.71%	(133,603,939)	130,000,000	(3,603,939)	590,532,961
ICT	322,035,000	193,139,318	59.97%	-	-	-	322,035,000
Internal Audit	384,500	361,094	93.91%			-	384,500
Legislature	3,800,000	2,743,065	72.19%			-	3,800,000
Real Estate	220,780,000	88,255,524	39.97%	(32,256,304)	18,600,000	(13,656,304)	207,123,696
Risk Management	220,000	145,434	66.11%			-	220,000
Roads and Stormwater	762,642,459	214,153,980	28.08%	(41,610,000)	41,610,000	-	762,642,459
SRAC	214,651,048	41,322,228	19.25%	(14,368,867)	-	(14,368,867)	200,282,181
Strategy & Corporate Planning	310,000	119,655	38.60%	-	-	-	310,000
Transport	794,560,673	288,444,189	36.30%	(62,726,250)	105,322,928	42,596,678	837,157,351
Waste Management		48,310,277	40.95%		3,570,000		112,550,000

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Department	2015/16 Budget (Post August)	Exp incl. commitments (as at 31 Dec 2015)	% Spent	Amount to be Reduced (Reductions) (-)	Additional amount requested (Additions) (+)	Net Adjustments	Budget after Adjustment
	117,980,000			(9,000,000)		(5,430,000)	
Water & Sanitation	513,935,393	166,841,517	32.46%	(60,050,000)	31,500,000	(28,550,000)	485,385,393
<b>Grand Total</b>	<b>4,677,512,484</b>	<b>1,605,809,953</b>	<b>34.33%</b>	<b>(483,298,923)</b>	<b>452,847,844</b>	<b>(30,451,079)</b>	<b>4,647,061,405</b>

**Per Sources of Finance:**

Sources of Finance	2015/16 Budget (Post August)	Exp incl. commitments (as at 31 Dec 2015)	% Spent	Amount to be Reduced (Reductions) (-)	Additional amount requested (Additions) (+)	Net Adjustments	Budget after Adjustment
Capital Replacement Reserve (CRR)	505,350,164	159,023,185	31.47%	(80,274,690)	28,570,000	(51,704,690)	453,645,474
Energy Efficiency Demand Management Side (EEDMS)	14,000,000	1,493,895	10.67%			-	14,000,000
External Loans	732,800,031	124,212,844	16.95%	(79,627,580)	124,800,000	45,172,420	777,972,451
Human Settlement Development Grant	29,079,000	2,745,979	9.44%			-	29,079,000
Intergrated National Electrification Programme (INEP)	50,000,000	42,982,937	85.97%			-	50,000,000
Municipal Human Settlement Capacity Grant (MHSCG)	14,845,000	-	0.00%	(11,000,000)		(11,000,000)	3,845,000
Neighborhood Development Partnership Grant (NDPG)	20,000,000	-	0.00%			-	20,000,000
Provincial Grant	4,000,000		25.00%			-	4,000,000

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Sources of Finance	2015/16 Budget (Post August)	Exp incl. commitments (as at 31 Dec 2015)	% Spent	Amount to be Reduced (Reductions) (-)	Additional amount requested (Additions) (+)	Net Adjustments	Budget after Adjustment
		1,000,061					
Public Transport Network Grant (PTNG)	309,296,000	107,707,229	34.82%		5,322,928	5,322,928	314,618,928
Revenue	973,605,013	551,608,123	56.66%	(51,128,847)	40,704,916	(10,423,931)	963,181,082
Urban Settlement Development Grant (USDG)	2,024,537,276	615,035,700	30.38%	(261,267,806)	253,450,000	(7,817,806)	2,016,719,470
<b>Grand Total</b>	<b>4,677,512,484</b>	<b>1,605,809,953</b>	<b>34.33%</b>	<b>(483,298,923)</b>	<b>452,847,844</b>	<b>(30,451,079)</b>	<b>4,647,061,405</b>

An amount of R 486,507,413 in respect of USDG grant remained unspent as at 30 June 2015 (2014/15). The allocation for 2015/16 amounts to R1,842,887, 000 which brings the total to R 2,329,394, 413 of which R 312,674,943 is allocated on the Operating Budget. The total allocation on capex is R 2,016,719,470.

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<b>USDG RECON</b>	
Unspent 2014/15	486,507,413
Allocation 2015/16	1,842,887,000
<b>Total Available</b>	<b>2,329,394,413</b>
<b>Opex Allocation</b>	<b>312,674,943</b>
Human Settlements Pre-planning	45,000,000
Chemical Toilets - Water & Sanitation	197,674,943
Erwat Wastewater purification - Water & Sanitation	50,000,000
Solar Panel Informal Settlements	20,000,000
<b>Capex Allocation after adjustments</b>	<b>2,016,719,470</b>
<b>Total Allocation after adjustment Budget</b>	<b>2,329,394,413</b>



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**ADJUSTMENTS OF THE OPERATING BUDGET**

**Annexure B** of the report contains the detailed motivations for adjustment of the Operating Budget. The following table is a summary of the Operating Budget requests per department:

DEPARTMENT	REQUESTED	RECOMMENDED
CITY PLANNING	10,000,000	10,000,000
COUNCIL GENERAL	9,300,000	9,300,000
CUSTOMER RELATIONS MANAGEMENT	6,000,000	6,000,000
EKURHULENI METRO POLICE DEPARTMENT	15,000,000	15,000,000
ENERGY	57,500,000	57,500,000
EXECUTIVE OFFICE	20,000,000	20,000,000
HUMAN SETTLEMENTS (EDC ENTITY)	35,000,000	35,000,000
ROADS AND STORMWATER	35,200,000	35,200,000
SPORTS, RECREATION, ARTS AND CULTURE	6,000,000	6,000,000
WASTE MANAGEMENT	6,000,000	4,131,385
<b>TOTAL</b>	<b>200,000,000</b>	<b>198,131,385</b>

**FUNDING OF THE ADDITIONAL REQUESTS**

It is proposed that the recommended adjustment amount of R198,131,385 be funded from the following savings on the Operating Budget:

DEPARTMENT / EPXENDITURE	AMOUNT
INTEREST ON EXTERNAL LOANS	(31,833,332)
SAVINGS ON SALARY BUDGET	(132,298,053)
SAVINGS IDENTIFIED BY ENERGY DEPARTMENT	(14,000,000)
USDG Funding ****	(20,000,000)
<b>TOTAL</b>	<b>(198,131,385)</b>

\*\*\*\* The project which is funded from USDG is the installation of solar panels in the informal settlements, which is in line with the conditions of the USDG Framework.

An amount of R669m was budgeted in the 2015/16 Operating Budget for the Interest on all the External Borrowings. It included interest for a loan of R1,1m to fund the capital expenditure for 2014/15. The final amount borrowed on 23 June 2015 amounted to R750m. It therefore resulted that full budget will not be utilised to pay for the interest on loans and savings to the amount of R31,833,332 was identified.

According the Section 71 Report for Quarter 1 (ending September 2015) the following results on the **salary budget** were realized:

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Amount <b>Budgeted</b> for the 2015/16 Year (full Year)	R5,319,843,201
Amount <b>Budgeted</b> for the 1 <sup>st</sup> Quarter of 2015/16 Year (YTD)	R3,178,310,288
<b>Actual</b> Expenditure for the 1 <sup>st</sup> Quarter of 2015/16 Year (YTD)	R2,914,776,090
<b>Estimated Amount</b> planned to be utilised for vacancies	R128,000,000
<b>Savings</b>	R135,534,198
Percentage Saving in the 1 <sup>st</sup> Quarter of 2015/16	8.3%

Savings to the amount of R132,298,053 could be utilised to accommodate the additional adjustment budget requests.

The bulk purchases is due to a lower demand in electricity and the bulk provision was over estimated. The re-allocation will even assist with the on service delivery expenses.

**IMPACT OF THE OPERATING ADJUSTMENT BUDGET ON THE CURRENT APPROVED BUDGET OF COUNCIL**

The impact of the adjustments as contained in the report on the approved budget is reflected in the following summary of Council's budget.

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DESCRIPTION	TOTAL BUDGET		ADJUSTMENTS	REVISED BUDGET	% of Total
	AMOUNT	% of Total			
	R	%	R	R	%
<b>METRO TOTAL</b>					
<b>INCOME</b>					
<b>NON - EXCHANGE REVENUE</b>					
Property Rates	(5,082,178,353)	16%		(5,082,178,353)	16%
Fines, Penalties and Forfeits	(114,336,141)	0%		(114,336,141)	0%
Licenses and Permits	(274,013,764)	1%		(274,013,764)	1%
<b>Transfers and Subsidies</b>	<b>(5,470,528,258)</b>	<b>17%</b>	<b>-</b>	<b>(5,470,528,258)</b>	<b>17%</b>
- Operational: Monetary	(4,501,670,043)	14%	25,583,078	(4,476,086,965)	14%
- Capital: Monetary	(2,477,845,476)	8%	(81,494,688)	(2,559,340,164)	8%
<b>SUB TOTAL: NON - EXCHANGE REVENUE</b>	<b>(12,450,043,777)</b>	<b>38%</b>	<b>(55,911,610)</b>	<b>(12,505,955,387)</b>	<b>38%</b>
<b>EXCHANGE REVENUE</b>		0%			0%
Service Charges	(18,961,083,129)	58%		(18,961,083,129)	58%
Interest, Dividends and Rent on Land	(693,143,124)	2%		(693,143,124)	2%
Operational Revenue	(22,873,146)	0%		(22,873,146)	0%
Rental from Fixed Assets	(73,186,668)	0%		(73,186,668)	0%
Sales of Goods and Rendering of Services	(198,651,772)	1%		(198,651,772)	1%
<b>SUB TOTAL: EXCHANGE REVENUE</b>	<b>(19,948,937,839)</b>	<b>61%</b>	<b>-</b>	<b>(19,948,937,839)</b>	<b>61%</b>
		0%			0%
<b>Contra Accounts</b>	<b>(284,708,380)</b>	<b>1%</b>	<b>-</b>	<b>(284,708,380)</b>	<b>1%</b>
- Cost of Free Basic Services	(899,801,566)	3%		(899,801,566)	3%
- Revenue Cost of Free Basic Services	(125,565,570)	0%		(125,565,570)	0%
- Property Rates Revenue Foregone	740,658,756	-2%		740,658,756	-2%
<b>TOTAL INCOME</b>	<b>(32,683,689,996)</b>	<b>100%</b>	<b>(55,911,610)</b>	<b>(32,739,601,606)</b>	<b>100%</b>
<b>EXPENDITURE</b>					0%
<b>Employee Related Costs</b>	<b>6,418,616,243</b>	<b>20%</b>	<b>(132,505,053)</b>	<b>6,286,111,190</b>	<b>19%</b>
Senior Management	10,000,000	0%	-	10,000,000	0%
- SM - Salaries Allowances & Service Benefits	10,000,000	0%		10,000,000	0%
Municipal Staff	6,408,616,243	20%	(132,505,053)	6,276,111,190	19%
- MS - Salaries Allowances & Service Benefits	5,467,203,927	17%	(132,505,053)	5,334,698,874	16%
- MS - Social Contributions	1,092,455,080	3%		1,092,455,080	3%
- MS - Cost Capitalised to PPE	(151,042,764)	0%		(151,042,764)	0%
<b>Remuneration of Councilors</b>	<b>108,849,049</b>	<b>0%</b>	<b>-</b>	<b>108,849,049</b>	<b>0%</b>
- ROC - Allowances & Service Related Benefits	98,103,770	0%		98,103,770	0%
- ROC - Social Contributions	10,745,279	0%		10,745,279	0%
<b>Contracted Services</b>	<b>2,381,997,903</b>	<b>7%</b>	<b>44,331,385</b>	<b>2,426,329,288</b>	<b>7%</b>
- Outsource Services	1,676,137,819	5%	33,131,385	1,709,269,204	5%
- Consultants and Professional Services	368,002,591	1%	10,000,000	378,002,591	1%
- Contractors	337,857,493	1%	1,200,000	339,057,493	1%
<b>Operational Cost</b>	<b>1,519,730,864</b>	<b>5%</b>	<b>47,968,463</b>	<b>1,567,699,327</b>	<b>5%</b>
<b>Inventory</b>	<b>7,757,534,857</b>	<b>24%</b>	<b>104,450,147</b>	<b>7,861,985,004</b>	<b>24%</b>
<b>Bulk Purchases</b>	<b>8,709,638,046</b>	<b>27%</b>		<b>8,709,638,046</b>	<b>27%</b>
<b>Interest Dividends and Rent on Land</b>	<b>722,132,217</b>	<b>2%</b>	<b>(31,833,332)</b>	<b>690,298,885</b>	<b>2%</b>
<b>Operating Leases</b>	<b>35,701,367</b>	<b>0%</b>		<b>35,701,367</b>	<b>0%</b>
<b>Contribution for Bad Debt</b>	<b>1,435,562,441</b>	<b>4%</b>		<b>1,435,562,441</b>	<b>4%</b>
<b>Transfers and Subsidies</b>	<b>229,189,229</b>	<b>1%</b>		<b>229,189,229</b>	<b>1%</b>
- Operational: Monetary	229,189,229	1%		229,189,229	1%
<b>Depreciation and Amortisation</b>	<b>1,629,161,145</b>	<b>5%</b>		<b>1,629,161,145</b>	<b>5%</b>
<b>Contra Accounts Revenue</b>	<b>1,732,609,609</b>	<b>5%</b>	<b>23,500,000</b>	<b>1,756,109,609</b>	<b>5%</b>
- Cost of Free Basic Services Delivered	1,399,512,668	4%	23,500,000	1,423,012,668	4%
- Revenue Cost of Free Basic Services	333,096,941	1%		333,096,941	1%
<b>TOTAL EXPENDITURE</b>	<b>32,680,722,970</b>	<b>100%</b>	<b>55,911,610</b>	<b>32,736,634,580</b>	<b>100%</b>
<b>DEFICIT / (SURPLUS)</b>	<b>(2,967,026)</b>		<b>-</b>	<b>(2,967,026)</b>	
<b>DEFICIT / (SURPLUS) AFTER GAINS AND LOSS</b>	<b>(2,967,026)</b>		<b>-</b>	<b>(2,967,026)</b>	

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**ADJUSTMENT OF THE SDBIP**

**PROPOSED ADJUSTMENT OF THE SDBIP**

The amendments of the SDBIP targets were discussed in detail in planned sessions with all the Departments and Entities on the Metro.

Details on the changes are reflected in **Annexure C** of the report.

**RECOMMENDATION**

1. **That** the report of the Chief Financial Officer on the adjustments budget for 2016/17 financial year **BE NOTED**.
2. **That** the 2016/17 Budget **BE ADJUSTED** as allowed for in the MFMA Municipal Budget and Reporting Regulations as per the following tables as contained in Annexure D (NT schedules) of the report: (WILL STILL BE TABLED)
  - a. Table B1 – Adjustments Budget Summary
  - b. Table B2 – Adjustments Budget Financial Performance Standard Classification
  - c. Table B3 - Adjustments Budget Financial Performance Revenue and Expenditure by Municipal Vote
  - d. Table B4 - Adjustments Budget Financial Performance Revenue and Expenditure
  - e. Table B5 – Adjustments Capital Budget by Vote and Funding
  - f. Table B6 – Adjustments Budget Financial Position
  - g. Table B7 – Adjustments Budget Cash Flow
  - h. Table B8 – Cash Backed Reserves and Accumulated Surplus Reconciliation
  - i. Table B9 – Asset Management
  - j. Table B10 – Basic Service Delivery Measurement
3. **That** it **BE NOTED** that the revised budget as reflected in the B-tables referred to in 2 above, is a combination of adjustments processed under delegated authority during the year, the adjustment budget changes as approved by Council in August 2015 (roll-overs) and the adjustment budget requests contained in this report.
4. **That** the 2015/16 Capital Budget as reflected in Annexure A **BE ADJUSTED** downward with an amount of R 30,451,079 as allowed for in the MFMA Municipal Budget and Reporting Regulations.
5. **That** the changes of Council's SDBIP for 2015/16 **BE AMENDED** as set out in the Annexure C of the report.
6. **That** the S79 Human Settlements Oversight Committee, compile on oversight report on the effect the Development Bank of SA (DBSA) has on the spending levels of the Human Settlements Department by 15 March 2016.

**EKURHULENI METROPOLITAN MUNICIPALITY  
COUNCIL MEETING  
2016-01-28**

**ITEM A-F (13-2016)**

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- 7. That** the report of the Chief Financial Officer on the adjustments budget for 2016/17 financial year **BE REFERRED** to all S79 Oversight committees.